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1	COOPERATIVE CONSERVATION LISTENING SESSION	
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8	Horizon Convention Center	
9	401 South High Street	
10	Muncie, Indiana 47308	
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12	August 26, 2006	
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1 2	August 26, 2006 10:00 a.m.
3 4 5 6 7 8	MR. CASE: Welcome to the seventh of 24 listening sessions on cooperative conservation. It's a pleasure to have you here. My name is Dave Case and I'll be the moderator for the session today. I'm joined on the podium on my left by the Director of

the U.S. Fish and Wildlife Service, Dale Hall, and Deputy Secretary of Interior, Lynn Scarlett. Also, Tavi Fraga. She is the court reporter, and we'll talk more about Tavi in just a minute. Also, sign interpreters Tim Harold and Tammy Osborne will be helping, as well.

I'm honored to introduce Craig Priebe. He's accompanied by Barbara Briner-Jones. And they are going to sing and play our National Anthem.

(National Anthem Played.)

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MR. CASE: Thank you. That was wonderful. Thank you. I'd like to start by giving you a quick overview of what we're going to do here at the listening session today. We're going to make some brief introductions, have a few comments from the podium, a brief presentation, and then we're going to get right into the purpose of the meeting, which is

to listen to your comments on cooperative conservation.

We're going to have a little bit of modification from some of the other meetings. As I mentioned, this is the seventh meeting. One of the challenges with the meetings is we want to accommodate as many

people as possible to get a chance to speak and give everyone a fair chance. So I'll talk a little bit about the modifications, but the first process we're going to use after we get through the brief presentations, as you came in, you all received a card, and on that card is a number.

We will just ask, starting with No. 1, if you would come up to the microphone here. If you could state your name, how you spell your last name. As I mentioned, we do have a court reporter and we are going to capture all the comments that are said. if you aren't comfortable coming up to the microphone, that's okay. You can submit your comments in writing. On that card there is listed there a website address that you can go to the website address to submit comments. You can fax them or you can mail them the old-fashioned way by snail mail.

I would encourage you that if you want to submit 0006

comments, it's real helpful if we can get an electronic copy. So you have that opportunity, and if you've got written comments and you want to submit those formally, you can just do that on the website. As I mentioned, I do ask you to state and spell your last name so we can get that correct in the record, and if you represent an organization, who that organization is.

We're going to have about -- we're going to give everybody three minutes at the microphone. I'll show a little card that says that your three minutes are up, and then you'll have 30 more seconds to finish

up. And I do apologize in advance. My job is to give everyone a fair chance to get up, and I do apologize in advance if I have to interrupt. If you're going to read your comments, if you'd just look up every once in a while. That way you can see me waving if we do get close on time so I don't have to interrupt you.

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As I said, my job is to keep everything moving along. Second is to keep us on topic. We don't often get the chance to sit before folks like this, and there will be lots of things you might want to talk about, but we're really trying to focus on cooperative conservation. And we'll hear a

presentation in a minute that will kind of set the stage for what cooperative conservation -- kind of give us the vision of what cooperative conservation is.

What we're going to do is we've got a break scheduled for 12:00, and we may possibly get there even before that. What Deputy Secretary Scarlett and Director Hall have suggested is that given that we don't have a large crowd, after the break come back and maybe have more of a question and answer kind of discussion. So if you hear anything come up during the presentations or during your comments and you have questions that you would like to present, we can come back after the break and spend a few minutes with them. So it's a great opportunity. Two benefits of not having a large crowd is we have plenty of space and we have some time to try some different techniques, so that's a great opportunity.

I'd like to take just a minute to recognize a few of the people that are here in the audience. Everybody is important, but these are extra special guests. First, from Governor Mitch Daniels' office, the Director of the Department of Natural Resources, Kyle Hupfer; Kari Evans, the Natural Resources Policy Director for the Department of Natural Resources; Ron

Mcahron, the Deputy Director of the Department of Natural Resources; Jim Stewart from the U.S. Geological Survey. Jim is the Director of the Indiana Water Resources Center -- the Indiana Water Science Center. I'm sorry. Amy Sharp is the Outreach Coordinator for the Army Corps of Engineers. Nicole Hawking from Congressman Pence's office; the Regional Director from the Indianapolis regional office of U.S. Fish and Wildlife Service, Robyn Thorson; the Assistant Regional Director, Wendy Weber, from the Indianapolis office of Fish and Wildlife Service; and the Field Supervisor from the Fish and Wildlife Service office in Bloomington, Indiana, Scott Pruitt.

Last and certainly not least, the group that you're seeing coming up before you. At each of the sessions, we've tried to make sure that we all kept

18 our orientation by thinking about the future of 19 conservation. These folks represent the future of conservation. 20 They're from what's call Venturing 21 Crew 009. And they were able to name themselves and 22 they told me it's not Venturing Crew 9. It's 009, 23 which happens to be the year that they will all 24 graduate from high school, '09.

Venturing Crew is part of the Boy Scouts of 0009

America, but obviously it does include both boys and girls. And this group is sponsored by the Randolph County Solid Waste Management District, which is in Winchester, Indiana, which is just east of Muncie towards the Ohio line. They range in age from 15 to 16. They've got a long list of really neat things they're doing, including developing a trail that identifies all 50 trees that are found in Indiana. They do a lot of hands-on work on recycling types of things.

I would point out that there's one member here, Quentin Mullen, who received a William T. -- Quentin, if you could raise your hand. This whole group has done lots of neat things, but Quentin in particular, he won the William T. Hornaday silver medal for distinguished service in natural resources. Interestingly, there were only eight of those medals given out this year nationwide and there's only been about a thousand since 1914. So we'd like to recognize this group and their good work. Thank you.

(Applause.)

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MR. CASE: Okay. It's my great, great pleasure to introduce and call to the podium Deputy Secretary of Interior, Lynn Scarlett.

MS. SCARLETT: Thanks, David. Good morning. I

am really delighted to be here and especially appreciate all of you coming out on your Saturday morning. I know if your Saturday mornings are anything like mine, you have plenty of other things to do than sit in a room like this and have this sort of discussion. But I'm really pleased that you're here. I especially would like to thank those who performed the National Anthem for us. That was incredibly beautifully done and it always inspires me to hear how well others can sing the National Anthem.

And, of course, it's really a special delight to have the folks here, the students, I believe from Winchester High School. Did I get that right? They talked to me a little bit earlier this morning about their project. They will be taking all 50 native tree species and planting them at a conservation center that they have so that we can at one point or some point perhaps walk amidst that grove that represents the entire tree portfolio for the State of Indiana. So thank you for your leadership and we will anticipate that you will be our conservation leaders for this century.

23 I'd also especially again like to thank all of 24 you who are here taking your time out. We want to 25 hear your thoughts. This is an open dialogue. We

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are here to listen primarily. We have no outcome in mind. What we want to do is hear what you have to say, take that back, absorb that, set our priorities based on some of the things that you bring forward.

A year ago I had the chance to visit Indiana up north. Went to the Grand Calumet River right in the heart of industrial Indiana. And as many of you know, that's a century-old or two-century-old site of industrial activity. Many industrial challenges with contaminants and pollution, stream bank transformation and so forth. And yet there you have at the Grand Calumet underway a project that really exemplifies cooperative conservation. You have local companies, you have conservation groups, you have federal agencies, state agencies, all working in partnership to re-create a wetland along that Grand Calumet River, to also dredge the river and remove sediments and contaminants, restore some of the stream bank configurations so that once again that river will be able to flow in a more natural setting.

That to me exemplifies one of so many thousands of examples of cooperative conservation, not only here in Indiana, but across this nation. We have the great opportunity in the Interior Department really to see kind of a bird's-eye view of the efflorescence

of these partnerships, these partnerships that exemplify what Aldo Leopold some 50 years ago as a brave conservationist envisioned as a nation of citizen stewards. Conservation that occurs across land ownerships, through partnerships, in our backyards, in our communities, and at a national scale.

What's important about these efforts? One, they make all Americans citizen stewards. Two, they tap the local insights, the on-the-ground wisdom that comes from living in a place, really knowing the textures of that place, the on-the-ground details of that place that helps, therefore, to pinpoint the possible and helps to define what's doable in terms of conservation. They also inspire innovation. When you tap the ideas of thousands of folks, instead of just what we might think of in Washington, you get creative solutions to challenges that might not otherwise surface.

Now, as this cooperative conservation emerges and writes itself across the landscape, we find ourselves now at something of a crossroads. We at the Interior Department try to nurture these efforts. We've done so by increasing our cooperative conservation grants by some 50 percent since 2002,

providing funds so that we can work with ranchers,

with farmers, with other landowners, with private and nonprofit organizations to achieve other conservation goals.

So we've used those dollars and those increases in funds to help give us the wherewithal to encourage cooperative conservation, but at this crossroads, we're asking ourselves what can we do better, what can we do differently, can we do more to nurture these efforts. And that's why we're here and at 23 other locations across this nation trying to tap your ideas, your insights, what's working well, what might we do better, are there new tools that we can put into our tool kit to further nurture these efforts.

We're here to listen. We want to hear, for example, your thoughts on how we can enhance wildlife habitat and other conservation outcomes through both regulatory and voluntary programs. We want to get your thoughts on how we can improve cooperative efforts with states, with tribes, with local communities in the application of our environmental and conservation laws. Can we partner better with the states, more with tribes, more with citizens, conservation groups and others? How can we work cooperatively with businesses, with landowners, with

conservation groups? Can we better reflect the interests and concerns of people who live on the ground in communities, who work with, know, and utilize land, water, and other resources? What about the interests and concerns of tribes, states, local organizations, nonprofit groups? How can we better utilize science as we make our decisions? How can we utilize science to better inform the decisions so that they will be robust and enduring and achieve on-the-ground results?

I am really pleased to be here today with my colleague, Dale Hall. Dale is the Director of the Fish and Wildlife Service. As many of you know, the Service oversees some 545 wildlife refuges across the nation, 95 million acres, some of them right here in Indiana. They also have the lead responsibility at the federal level for overseeing implementation of the Endangered Species Act and ensuring that the critters of this nation, the flora, and the fauna survive now and into the future.

So I'd like to turn it over for Dale to make a few remarks, but then we want to turn the show over to you so we can hear your ideas and thoughts. Thank you very much.

(Applause.)

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1 MR. HALL: Thank you. It really is a pleasure 2 for me to be here in Indiana with you this morning. 3 And I just drove across from Indianapolis yesterday 4 just admiring the landscape and what a beautiful 5 place this is. I won't add an awful lot to what Lynn has said except for my, you know, a little more narrow perspective in the Fish and Wildlife Service.

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 I think, as a natural resource manager, we live in the world of reality. And reality is trying to figure out what is real, what exists, and how can we work with that. And when you look at the fact that 70 percent of all Fish and Wildlife Service habitat in the United States is in private hands, and you look at the fact that over 80 percent of all threatened and endangered species in the United States depend on those private lands, and you look at the fact that we have to work together if we're going to get this done, and the landowner has to be left standing when it's over or we have failed in whatever endeavor we're working on, then I think that we need to reach out and work harder trying to understand how we can use these other tools.

Regulation has a place. There is no question about that. But we need to recognize what regulation does and what it doesn't do. If we look at the

Endangered Species Act as an example, regulation can only keep things from worsening. That's the best that we can do with it. But when you have a species that you have listed as either being threatened in the future with extinction or threatened today with extinction, the status quo is not good enough. Those of us that care about the natural resources -- and you wouldn't be here if you didn't -- that's not good enough. We want improvements. And so the only improvements we can get are through voluntary actions.

And in order to get voluntary actions, we have to build trust, we have to keep our word, we have to work with the people, and we have to respect the people that are willing to do these things, the private landowners, the state game and fish agencies, the federal agencies that work with us, everyone across the landscape. And a good comparison is critical habitat under the Endangered Species Act, which our level, our measuring stick that we look at, is if you adversely modify or destroy it.

But if you look at our partners for the Fish and Wildlife program, every acre that's enrolled in that is being improved voluntarily by a landowner that cares. And I've never met a farmer or a rancher or

any other landowner that had wild habitat on the property that didn't want a good diversity of species. They just don't want to be punished for making sure that happens.

So what we're trying to do is marry those two aspects of the law. One that says, All right, we have to make sure that if people would undermine what the other good citizens are doing, that there is a rule there that makes sure that that doesn't happen. But we also need to expand much for what we have not

done very well over the last 30 years. And that's expand those partnership efforts, those volunteer efforts, those things that take it from the status quo forward instead of just keeping it from going backward.

So I really do appreciate being here with you this morning. I look forward to these young people when they inherit from us the role of being the conservation leaders, to be able to say we made it better than we found it. And I think that's all of our responsibility and we can't do it alone. It's that simple. And we depend on you and the natural resources depend on you and future generations depend on you. So we will look forward to hearing your ideas on how we can do that better. So thanks for

coming this morning and it really is a pleasure to be here with you.

(Applause.)

MR. CASE: Thank you, Dale. Thank you, Lynn. At each of these listening sessions, we've tried to start off with a presentation or two on local projects that capture the spirit of cooperative conservation. A brief presentation right now is going to be from Ken Brunswick. Ken is the wetlands coordinator for the Friends of the Limberlost. He is also the regional ecologist for the Division of Nature Preserves for the Indiana Department of Natural Resources.

And Ken, as he'll explain when he explains Limberlost, has been involved in this project for a long time. I've had the great pleasure of knowing Ken for ten years, or more than that, I guess, now. And both Ken and the Friends of the Limberlost have been recognized in Indiana regionally and nationally for their conservation work. It's a pleasure to introduce Ken Brunswick.

MR. BRUNSWICK: Thank you, Dave. How do you go from zero acres in 1993 to 1,391 acres that we have today? It takes a lot of different organizations, a lot of individuals. It takes state, it takes

federal, it takes local, and also a lot of the individual partners. I started making a list and I know I don't have them all listed. I'm not going to read them all, but we worked with at least ten federal programs and agencies, six state, seven local government. That included the drainage board of two different counties. We actually got some funding to replace tile, nonperforated tile for the perforated, so we could restore some of these areas. At least 18 nongovernmental organizations, ten large individual donations. When I say large, I mean we're talking 1,000 to 10,000 dollars from individuals.

And then there are the individual Foot of Swamp.

14 We put together locally back in '93 and came out with

a brochure, the Limberlost Swamp Remembered, and we sold honorary ownerships of one square foot of the Limberlost Swamp that we were going to restore for \$10 a square foot. So that was how we raised some funds locally. And at this point, we've got over 600 of those Foot of Swamp that were sold. Some as much 2.1 as \$1,000 donations came in for that funding. 2.2 then there are the memberships of Friends of the Limberlost and Limberlost Swamp Remembered. Currently we have 207 active members in the organization.

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Well, to answer that question, how do you put this all together, when we began with nothing, no acres, it took the Jay County Soil and Water Conservation District, and I was a supervisor on there at that time, and we put together a Fish and Wildlife Foundation fund or a grant we applied for. And I believe we put \$500 in and they returned 750 to us. So that was the actual beginning of the restoration and survey. And I was hired to do the survey work, and I worked with Forest Clark, U.S. Fish and Wildlife Service, and what we did, we started surveying properties in Jay County. That was prior to the Limberlost Swamp Remembered project actually getting started.

At the time we started meeting in Geneva, it was ACRES Land Trust, Jay County Soil and Water Conservation District, the Indiana Department of Natural Resources, the museums and historic sites, because the Limberlost state historic site where Gene Stratton-Porter got her start is right there. This is the Limberlost she spoke about. And the other was ACRES Land Trust. So we brought -- those four organizations actually sat in and got this going, the Limberlost Swamp Remembered, in 1993. We went public in June.

And some of the first areas we surveyed, Forest and I would go over here to the Reed Enterprises, which now it's contiguous to the Loblolly Marsh Wetland Preserve, and we would survey these sites. These landowners said come in and restore anything you can on our 80-acre farm. So we went in and we restored this land. And this is about two years after it was restored and that's taken during a snowfall that year late spring. But we had lots of mallards and waterfowl using it immediately.

Well, during that restoration of this site, usually we had a little time left over at the end of the day. And Forest and I would go over to the Loblolly Marsh and we'd do some surveying and checking some things out. So that's how we actually got this rolling then. And in 1996, we purchased two sites, and that was using wetland reserve funds. The landowners -- all these landowners signed their land up into the Wetland Reserve Program, every one of

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The first one to get accepted was the Jim Fiechter area, which is this one. And this 45 acres was not going to make it. We were told it will never get in. It's way too far down on the list. So we turned to ACRES Land Trust. They knew the people who 0022

could give us the funding to make up for the WRP. in '96, we ended up buying those two with the combination of WRP, Ropchan Foundation, M.E. Raker Foundation, and the largest contributor was the Indiana Heritage Trust. And know I saw quite a few of those out there and we thank you for your donations, for helping us get these areas.

So in 1997, the Leo Homan property, three 80-acre parcels, was finally accepted into the Wetland Reserve Program. And then later, in 2004, we added the Hiday (phonetic) property. This is what the -- wrong one. This is what the farmers were dealing with in that area. This is the Loblolly Marsh. The Fiechter area is back there and that 45-acre parcel is right here. And I was a farmer at this time. I milked cows and, you know, these were my neighbors who were losing crops on this land. And, in fact, I lost some crops on some rented land.

And after seeing it for a number of years, I kept wondering why someone wasn't doing something about this. And finally we developed that Limberlost Swamp Remembered project and started the restoration. This is the Leo Homan property. This looks like a good crop over here of Sudex. That year he lost a corn crop and then he put beans in it. He always

planted his corn so he had the opportunity to put soybeans in. He didn't use a herbicide that would hurt the soybeans, knowing that he might lose the corn crop. Well, he put soybeans in. He lost the soybean crop, so he put Sudex in and he was able to get a crop off of it that way.

That's what he faced after an all-night rain. He lost a lot of that hay off of that property. Well, we liked that land. Once we started purchasing it, this is what it restored to the following year after our purchase. So we bought the land and restored it, and you see all the great blue heron on there and American egrets were on there. Leo and Diane, they received an award -- and they lived in Mercer County, Ohio. They received an award for their actual conservation of this land.

And this is a picture taken about three years ago. And one thing you want to see, you see the smiles on their face? Those are happy farmers because they got rid of that land. We were there for them and it took all these organizations and all these programs in order to put this together. If it hadn't been for those ten federal and all those state organizations that helped, we would not have been

25 able to do that.

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The Hiday property, you can see, lost the corn in there. You see the level of the water in his cornfield. Not good. And he's a neighbor right across the road from where I lived. And I worked with my neighbors on this project and that was the great thing. We were able to really, really work well together on this. There we go.

Limberlost Swamp Wetland Preserve. This is up near Geneva. These are the properties we restored up there. And I'm not going to go through a lot of them. You see we started in 1998 right up in here. So after we purchased the Loblolly Marsh, Marvin Hart came to me and said, "Hey, Ken, I want to get rid of my land, too." So we started purchasing up here in Geneva.

State historic site is right over here. So '98, '99, and then we just continued to purchase that Jay County land. And it's all managed right now with the Department of Natural Resources Division of Nature Preserves. And that's where really a lot of help comes in. We've got a WRP grant where we were able to -- a WREP grant where we were able to remove invasives and actually put the native plants on.

So thank you and good luck with your projects in the future.

(Applause.)

MR. CASE: Thank you. Ten minutes or so doesn't do justice to the project and all the things you've done, and we appreciate you taking the time to be here. Now is the time to take your comments. As I mentioned, when you came in, you got a card with a number on it. We're just going to start with No. 1. Might want to turn the microphone around there, but we'll start with No. 1 and just ask you, if you could, to state your name and spell your last name for us, the organization you represent, if you represent one.

We again encourage you that if there's a -- if you want to make comments, but you can't do that in three minutes or you would prefer to do it in writing, you can send it in via mail, via fax, or go to the website that's on that address card. I do again apologize if I have to give you the signal. I'll show you a little card when you have 30 seconds left and let you know when your time is up. If you could turn the microphone so you're facing this way. There you go. Number 1.

MS. MYERS: We are honored that you came to Muncie, Indiana, to be with us. It's the first time I'm aware of a visit from Washington to Muncie. We

1 welcome you. My name is Sheryl Myers, S-H-E-R-Y-L,

2 M-Y-E-R-S. I represent several groups,

3 not-for-profits, so I'm going to make some scattered,

across-the-board comments to you this morning. I'd like to speak as a public school teacher of 32 years that one partnership I would really like to see is some federal programs that utilize our bright young minds to do research in your local areas.

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And I was thinking in particular about the problem of global warming that's very real that's facing us all. One thing that our young people can do is population counts of species that are climate-sensitive. I think of a mockingbird. Right here we're on the northernmost range -- we're at the top of the range for mockingbirds. People could keep track of species that are moving. I know dragonfly species are moving measurably. So that's one area I'd like to see more grant funding programs for research at the high school and college level.

Totally changing directions, I also represent a small group called The Killbuck Concerned Citizens. We have been fighting a landfill, a very ill-advised landfill, in Madison County for the last 27 years. The determination will be made in court this year, but it's not going to be based on the merits of this

case. It's going to be based on some legal technicalities. What we need is some federal help here. We're being held hostage by small, easily influenced local groups of people who don't have a big picture.

This landfill would be on the edge of the aquifer that feeds the -- that gives the drinking water to our entire community. It's also right across the street from an elementary school. It's also three miles from our municipal airport. And if it weren't for this small group of determined citizens, there would already be an operating landfill there, a massive landfill. This is what the plan is.

There should be a vehicle to tap into the U.S. Geological Survey, for example, to help us determine that our water supply is safe. And I'm concerned about a landfill liner actually doing the job when our drinking water is at stake. I trust a landfill liner about as much as a condom and it concerns me deeply.

My third point has to do with respecting legislation that's already on the books. I'm looking at the Arctic National Wildlife Refuge. I see this, as a science teacher, as a wilderness that needs to

stay intact and not be sacrificed for a small amount of oil. I'm concerned as a person in the country from Indiana about what happens in the Arctic. I think it was very clear in the Wilderness Act of 1972 that that should be respected. And corporate interests seem to be holding more sway than the original intent of the legislators on that. Is my three minutes over? Probably. Thank you very much

and welcome. MR. CASE: Thank you. Number 2. MR. NOE: Morning. My name is Allan Noe, A-L-L-A-N, N-O-E. I appreciate the opportunity to be here today to speak with you about some activities that my organization has underway. I represent an organization and national trade association called CropLife America. We represent the manufacturers and distributors of pesticides that are used in production agriculture and public health protection. Some of you would recognize our members, which are kind of household names, DuPont, Dow, Monsanto, etc.

Today I wanted to mention a couple of cooperative conservation projects that we're engaged in that we're quite proud of. One is a source water protection initiative that we have undertaken with a -- in a sense, a nontraditional ally of ours, a

group called ASIWPCA, which stands for the Association of State and Interstate Water Pollution Control Administrators. What we were looking for is ways to document that our customers' customers, which are the nation's farmers, are employing voluntary incentive measures and best management practices to protect waterways based upon their farming operations and ranging operations.

We engaged in this program with the growers that we call really the original stewards of the soil to look at paired watersheds, one of which is in the Fort Wayne area, where we work with growers on one of the streams to engage in best management practices and let the growers on the other stream just do their normal thing, the idea being, after a three- to five-year effort, that we have data that we can document that these BMP's, as we call them, the best management practices, and voluntary measures do play a role in conservation technology.

On this we've worked with the Natural Resource Conservation Service and the Ag Research Service that donated in kind support. Also with the U.S. Geological Service in terms of monitoring the operations. Data from this will be available this summer and hopefully next year, as well.

Another program, the second one I wanted to mention, was a unique partnership we have with Ducks Unlimited, one of the leading conservation organizations in the United States and Canada. We have six of our member companies that have contributed product in kind to a habitat restoration effort that we have undertaken with D.U. And using their auspices and their connections with Fish and Wildlife and refuge managers across the country, we've engaged in a number of activities that demonstrate that conservation and restoration serve not only waterfowl and wildlife, but actually you and

not only waterfowl and wildlife, but actually you and I in our daily endeavors, as well, from agriculture to recreational water sports to hunting and fishing, bird-watching, so on and so forth.

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My request today, in a sense -- I've asked my colleague from Ducks Unlimited to follow up with me to talk about some of the specific projects, but from our standpoint at CropLife, we're very pleased with these partnerships and proud that our members have stepped up and joined in this voluntary arrangement with D.U. And the request I would make is that we, as a regulated community coming to you as policymakers on the national level and regulators of our industry, recognize the benefits that pesticides

play not only in providing a safe and affordable food supply, but also in contributing to the conservation of our environment. Thank you very much.

MR. CASE: Thank you. Number 3.

DR. LAMENT: Good morning. I'm Dr. Jasper Lament, J-A-S-P-E-R, L-A-M-E-N-T. And I'm a biologist at Ducks Unlimited. Cooperative conservation is Ducks Unlimited's business model. Private landowners are the key to waterfowl conservation since the vast majority of America's wetlands are privately owned. We simply cannot attain our conservation goals without farmers and ranchers. We work with them every day, and I'll talk about a few examples.

CropLife America is our partner in restoring thousands of acres of wildlife habitat across the country, and in just two years, member companies have donated over \$800,000 of their products. Here in Indiana, CropLife America recently donated herbicide to help establish native grasses on private lands in northeastern Indiana. For over six years, Ducks Unlimited, the U.S. Fish and Wildlife Service, Partners for Fish and Wildlife Program, Indiana DNR, Pheasants Forever, and hundreds of private landowners have worked together to restore habitat in a region

once dotted with many small wetlands and vast grasslands. Together we're planting native vegetation and we're restoring important nesting habitat for waterfowl, pheasants, quail, and songbirds.

In the Dakotas, CropLife support provides incentives to farmers to incorporate waterfowl-friendly winter cereal crops into their crop rotations. By doing this, they can boost their yield of wheat and ducks since winter wheat hatches 20 times as many ducks as spring wheat crops, a win-win for agriculture and life.

Our partnership has also provided thousands of gallons of herbicide to National Wildlife Refuges like Stone Lakes, Ruby Lake, and Willapa Bay. At Willapa Bay, herbicide is essential for control of invasive plants and restoring that ecosystem. It benefits hundreds of thousands of shorebirds that

migrate to the estuary each year, waterfowl, as well as oyster farmers, hunters, and birders.

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Department of Interior programs like NAWCA provide crucial funding for cooperative conservation. A recent NAWCA grant to Ducks Unlimited helped conserve 8,000 acres in Greene County, Indiana. Expanding NAWCA funding is essential to meet the

President's goal to restore, improve, and protect 3 million acres of wetlands by 2009.

I'd like to highlight two great conservation programs that benefit private lands. CRP adds over 2 million ducks each year to our magnificent fall migration. No USDA program in history has done more for landscape-level conservation of soil, water, and wildlife, while providing producers with stable and diversified income.

The Wetlands Reserve Program is another great success, helping farmers withdraw marginal croplands from production. Demands from landowners is fantastic, exceeding funding by at least a 3 to 1 margin, so we suggest an annual allocation of at least 250,000 acres to the Wetlands Reserve Program.

We're proud of our partnership with farmers and ranchers. And thanks to the Departments of Interior and Agriculture for providing landowner-friendly conservation programs. We're looking forward in the future to working together to conserve waterfowl habitat across Indiana and the United States.

MR. CASE: Thank you. Number 4.

MR. ROBINSON: Good morning. Say good morning. Do you guys remember this part? There you go. My name is Stephen, S-T-E-P-H-E-N, Robinson,

1 R-O-B-I-N-S-O-N. And I own a Nu-Wool Insulation
2 company which is recycling cellulose product, getting
3 about 140 tons of paper out of landfills every day.
4 And I also own a construction company, R.E.
5 Construction & Maintenance Services in New Castle,

6 Indiana. I represent -- strangely enough, I am on a

7 local conservation group called the Red-tail

8 Conservancy. Sheryl is one of our speakers. And I 9 am the vice president of the Indiana Builders

10 Association, so I have a really interesting

perspective on cooperative conservation. So I'll start now.

I'm here on behalf of the National Association of Home Builders, the Indiana Builders Association, and Muncie Home Builders. I appreciate this opportunity to comment on cooperative conservation and ways this Administration can facilitate better working relationships between federal agencies and private landowners for the purpose of promoting conservation.

For homebuilders and developers, any discussion of cooperative conservation must begin with a full understanding of the compliance requirements

24 established by the existing federal and environmental 25 statutes and regulations. Chief among these laws and

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regulations are the ESA, Endangered Species Act, designed to promote species and their habitat, protect species and their habitat, and the Clean Water Act, which protects water quality and wetlands.

Since the homebuilding industry must operate under and within these complex federal and state regulatory requirements, any opportunity this Administration has to leverage the tremendous resources of this nation's homebuilders towards the goals of cooperative conservation must be in context with existing federal regulatory programs that homebuilders, developers, and other private property owners currently operate under.

Unfortunately, the regulatory framework laid out by these statutes and programs is oftentimes awkward and rudimentary and the regulations themselves are oftentimes the largest impediments to cooperative conservation. Throughout the history of these statutes, there's been little, if any, intent to actively encourage landowner cooperation. Thus providing the proactive steps needed to protect both environmental quality and species and their habitat is often at odds with existing regulatory requirements.

Therefore, enhancing cooperative conservation

first requires addressing arcane, outdated, ineffective, and inefficient regulatory provisions, improving upon them, and a strong commitment needs to be made to remove barriers to ensure collaboration instead of conflict between the agencies and the regulated communities. While I will be submitting more detailed written comments on each of these points, I wanted to just highlight in the remaining time three key priorities the Administration can take to promote the goals of cooperative conservation of homebuilders and developers.

I mentioned the ESA, the Endangered Species Act. Two action items. There are a number of steps the U.S. Fish and Wildlife Service and the NOAA Fishers can take to improve the current regulatory program. They can issue common sense standards for key regulatory terms, including a question about litigation, specifically adverse modification and jeopardy; they can establish a critical habitat guidance to ensure an open and consistent designation process that accounts for cumulative economic and social impacts of a designation, accurately assessing the biological value of the habitat of the species concerned and encourage builders and developers to participate in existing and future habitat

1 conservation plans by exempting all private property 2 enrollment in existing or pending NCD (phonetic) critical habitat.

Under the Clean Water Act -- and this is big in Indiana; this is huge for us -- three action items. There are a number of steps that EPA and state and local authorities can take. The development of consistent federal and state enforcement policies that focuses on environmental protection rather than the permit paperwork requirements. Sometimes DAI's (phonetic) can bog you down for years.

MR. CASE: Just a couple more seconds.

MR. ROBINSON: Okay. Thank you. Remove duplicative federal permit requirements by facilitating recognition and documenting well-titled programs and develop a federal and state watershed partnership program to increase awareness of federal and state storm water regulatory requirements to provide opportunities for innovative practices to conserve natural resources. I appreciate your time today. Thank you.

MR. CASE: Number 5. Number 6.

MR. DOWD: Good morning. My name is Jay Dowd, D-O-W-D. I represent Normal City Fly Fishing Club, a little club here in Muncie, Indiana. I didn't plan

on speaking today, so I'm going to ad-lib mine. Our club has 38 members from east-central Indiana. Probably only two-thirds of them know how to fish. The other third joined our club because of some of the conservation things that we do.

I got to thinking why am I here this morning. And first it's because I got an e-mail. But I got to thinking about some of the things we do in the club. We do a cleanup project here in town. And the reason we started doing it was because Phillip Douglas (phonetic) made the river look good. Charlotte Myers (phonetic) had done river cleanups over in Anderson for a long time, and Rich had done a lot with the Bureau of Water Quality.

Our club simply wanted to help. We have no mission or anything like that. We just want to help to conserve and keep our areas clean. We adopted the White River. In today's world, nobody has enough money to do all the projects that we want. I feel one of the things that we need to look at ten years down the road is it's going to be my kids that are going to have to step up. My kids are way more computer-literate than what I am. And I think a lot of people would volunteer if they just knew how. It would make sense to take an Internet site, that kids

are good with, and explain to people how they can step up and volunteer. That's my suggestion. Appreciate your time.

MR. CASE: Thank you. Number 7. Number 8. If you're wondering, 31 cards.

MR. BANKS: I'm Barry Banks, founder and director of Red-tail Conservancy, a local land

conservation organization covering five counties that came into existence in 1999. We stand right now at 1,187 acres permanently protected in east-central Indiana. I wanted to talk about three points and I might have time for the fourth.

You're probably aware of the recently signed Pension Bill, that a portion of that would increase the private landowner's deduction from 30 to 50 percent and from five years to fifteen years, and for working lands, 100 percent federal income tax deduction. I want to, first of all, thank you as representatives of this current Administration for signing that bill. It has huge ramifications for us, understanding that it's in existence until the end of '07, so it's up to us to become busy, us in the land trust industry to come out and spread the word.

And as feedback from that bill, I received a phone call yesterday from an absentee landowner in

Michigan who started talking about a typical landowner approach and typical land here. All of our wildlife areas are fragmented here. They're separated by cities and towns. This gentleman called in and wanted to protect a 20-acre woods and asked us about conservation easements, and he quoted the Pension Bill almost word for word as far as the increase. So it's already taking effect. It's up to us to run with it from here. But thank you very much. We appreciate your vote of confidence.

Another federal bill, the Farm Bill, as I've noticed from the Department of Agriculture, the grants for farmland protection portion of that has — is a very worthwhile project. Included in our mission is preserving, restoring, and protecting natural areas and farmland. This is Red-tail Conservancy, so — and we do protect some farmland, but in the State of Indiana, we've had to turn back the money to the Department of Agriculture specifically because — and the Red-tail Conservancy and I have entered into one with the landowner and worked through the process. The hang-up that we're having on that bill is that what it boils — it's a quarter matching by the agency, by us.

It's just -- it's been prohibitive across the

state. And so that's -- and I know that's a strong one and I know matching is a big part of a lot of grant programs and expanded passage of the federal monies. That's been our hang-up. We've had to turn back every dollar in the State of Indiana.

We know that there have been successful state initiatives where the state has had a tax levy where the state would provide that 25 percent. I think Maryland and Ohio have been very successful with that. We haven't -- those are tough things to do. And so in closing, I'll just mention very briefly one

12 of our biggest challenges in restoring and

maintaining wildlife habitat is the very aggressive nonendangered species of garlic mustard that we're trying to control. Anything you could do for us in that respect would be funding. It's an expensive, labor-intensive battle that we fight every day. Thank you.

MR. CASE: Thank you. Number 9.

 MR. HUYCK: Good morning. My name is Richard Huyck, H-U-Y-C-K, and I'm with the Bureau of Water Quality, which is part of the Muncie Sanitary District. We are located -- or this convention center is located close to the White River, which has seen a major turnaround in the last 30 years since

the passage of the Clean Water Act, which gave local municipalities regulatory oversight of some of the conventional pollutants that were causing water quality issues around our industrial areas.

As a result of that, we have seen more than a doubling of our fish populations; we've seen the trend going from the non -- or the pollution tolerant to the pollution intolerant species of not only fish and insects and we've also seen an increase in mussel populations, which is not common across the United States. We have worked with our conventional pollutants. One pollutant that concerns me -- or a brutal pollutant that concerns me that I would like

to encourage more research on is our personal care and protection chemicals that are used.

As you know, most treatment plants for municipalities are not capable of removing these during conventional treatment processes. In a recent trip to the Washington, D.C., area, I read where the Upper Potomac River had actually had a smallmouth bass population kill where a dissection of the male species showed formation of eggs due to probably some of these products that were in the water bodies. So I would encourage more research on some of these not-so-conventional pollutants that are constantly

being added to our environment.

I agree with Sheryl that education at our elementary and middle and high school level is of key importance, and not just on these so-called highly academic issues, such as the algebra and the biology, but, you know, how does this really affect our everyday lives and the future of our nation and the quality of life that we are faced with in the future.

I would ask that federal and state and local agencies work together in some kind of cooperative effort where we all are playing on the same field. We've noticed that there have been state projects in the Muncie area. We're an MS4 community and it seemed like storm water issues were not addressed during these projects. In other words, they were abiding by a different set of rules than we are

expected to abide by. And, you know, we're doing what we can to address our storm water issues and the quality of it and also the quantity of it, and we would just ask that everyone abide by the same -- or play on the same field or level the field.

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I guess my other request would be that we look into addressing more -- maybe not regulatory, but maybe more information or more education on the people that are responsible for the drainage. As you

can see from some of the slides, we do have some drainage issues in this part of Indiana. It's an agricultural system here and we do have excess water a lot of times of the year. And it appears from what we are finding that -- and it's well documented that sedimentation seems to be one of our major problems in our water courses and also the pollutants that are carried with the sediments that enter our rivers and our streams.

And the mindset, it appears to be, for many of our officials responsible for working with the landowners, etc., is that we try to get this water away from the land as fast as possible to encourage agricultural production. And maybe there's an educational or cooperative agreement that can be worked out between the State of Indiana and the local county surveyors and the other officials that make these very important decisions on a better management technique that could address not only preserving the lands for the use that it might be intended for, but also preserving the water and the future that we have for our future generations. Thank you very much.

MR. CASE: Thank you. Number 10. 11. 12. MR. LOPEZ: Good morning. Rick Lopez, L-O-P-E-Z, state chairman of Pheasants Forever in

Indiana. Thanks for coming here. I really appreciate your remarks and I'm here to offer a resource to you and your staff in the Midwest and Indiana.

Pheasants Forever in Indiana has been growing rapidly. We have over 3,000 members and dozens of chapters. On the national level, Pheasants Forever is also growing by adding Quail Forever as part of our mission. And the mission under Pheasants Forever and Quail Forever is the habitat organization and development. We have 100,000 members at the national level. We planted 2.3 million acres of new habitat last year with the help of private and corporate donations. Totally our chapters across the United States contributed over \$100 million last year to habitat development.

And I think we offer a resource, if it's of any use to you, in lobbying at the local political level and at the national level. Our leaders, together with John Tomke from D.U., travel to the White House periodically to set up advisory councils, and I think

22 some great programs have come out of that.

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My background has been varied, but I spent the last several years doing economic development for four governors as their environmental ombudsman, and 0046

I traveled around the world to our offices in South Africa and London and Mexico and saw some of the issues there that they're trying to deal with. happy to hear our speaker talk about the Aldo Leopold remarks and about that initiative. Last Saturday I was at the Leopold Shack in Baraboo, Wisconsin, with his daughters for that initiative workshop. As a good omen, as we were driving to the shack, two whooping cranes were standing along the side of the road next to some sand cranes.

We've carried that initiative here to Indiana, and last year we certified 6,000 educators across the United States to facilitate that K through 12 education program. The reason it appealed to me is it takes a realistic approach to economic development, agribusiness, and protecting the environment and conservation. In light of that, I would share with you that we have some other resources here. After leaving the Governor's office, I had the pleasure of helping allocate assets, \$600 million a year, most of it here in Indiana.

And one of the initiatives of Mayor Canan, together with the Governor's wife, was the Youth in Conservation project. We've been carrying that out for six years. We've spread it in multiple counties

and we've had a very good reception. The idea is to not only help the environment and the habitat but to teach youth community service at an early age. So with Director Hufferer's (phonetic) staff and with his cooperation, we have a grant application in now for the National Wildlife Federation Schoolyard Habitat Program. Every school corporation in the county has signed off.

Lastly I would close just by saying that we're here as a resource for you. If you can use it, call on us, and whatever we're capable of doing, we'd be happy to cooperate. Thank you.

MR. CASE: Number 12. 13. 14. 15. 16.

MR. HASSELL: Good morning.

MR. CASE: Good morning.

MR. HASSELL: My name is John Hassell,

H-A-S-S-E-L-L. I represent AGROTAIN International, a manufacturer of urease and nitrification inhibitors for the UAN solution market. I really want to talk about the agriculture sector. I think that there is such a connection between agriculture, wildlife, and the environment, more so than maybe a

lot of people see that work in agriculture. They

want to be good stewards, but sometimes economics

25 don't allow them to be as good a steward as they need 0048

to be.

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I'm real concerned about several things. One is that in 1982 we had about 3.2 billion tons of soil that was lost off cropland alone in the United States. That has since dropped to about 1.8 billion tons in 1997 and it's remained flat. So every year we lose about 1.8 billion tons of soil off 103 million acres of property. Now, when you talk about dredging those rivers or lakes or marshes or whatever it needs, there's a problem out there that we're not addressing that needs to be addressed.

We come in and provide management for wildlife, such as buffers, but we forget about the landscape that's behind it. One of the things that we believe is if we're going to protect this resource, to continue to provide food for a growing, consumpting, demanding population here in our country, that we're really going to have to put an emphasis on our cropland acres and, at the same time, respecting the need for these other uses that are out there, because there is a connection between all of it.

In 1982, we had 420 million acres of cropland in the United States. Today we have 367 million. Quite a loss. But yet we're still demanding the same amount of food to feed this demanding society. I

really believe that if we look at our soil loss, our degradation of our croplands, the cropland reduction, that we really need to have a policy that looks at protecting those croplands and maximizing them to their greatest potential.

One of the things that I would recommend is that we move away from what we call conventional tillage in our country to more of a crop residue management, looking at more of a no-till solution where we actually do no-till on a crop like corn that provides nesting for ducks and quail, food. It's been shown that the daily caloric intake of quail from a clean-till system to a no-till system dropped from 22 hours to four hours. That's pretty significant. And at the same time, we're protecting those resources.

Another thing that I'd like to talk about deals with education. We have a farming society that's pretty much ingrained with generations of practices. What their grandfathers did is what their fathers did is what the children are doing. And we need a pretty strong education program that looks at trying to change the way management is done. We also need to bring in industry more than what we've brought in the past. Government and industry haven't worked as close together as they could.

Industry provides a tremendous amount of technology and science that's available. And it would be really nice to have a program where academia, nonprofits, government, and industry come together with local groups and local producers to

talk about the problems and let the industry talk 7 about the solutions to the problems that they face. 8 I have comments that I've already submitted, so thank 9 you very much for this.

MR. CASE: Thank you. Number 17.

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MR. VANMETER: I'm Don VanMeter,

V-A-N-M-E-T-E-R. I represent myself. I'm a professor of natural resources here at Ball State University. I fully support most of what's been said, and most of what's been said is some of the things that I would have said, too. A couple of things, though.

I think with a cooperative conservation program, I want to make sure that there's real efforts to make -- to incorporate some of the ideas of the philosophy into the next Farm Bill. I think it's been mentioned several times that here in Indiana we are a very rural community and we have -- farming is an extremely important aspect to our lives, as it is nationwide. And I think it has provided an

opportunity for conservation groups to get together to have significant conservation provisions in the Farm Bill. And I don't want to -- I want to encourage that to continue, and this program may, indeed, be able to enhance some aspects of the next Farm Bill.

And, secondly, I want to -- as many of the previous speakers have talked about education, as you might guess, a professor is going to talk about education. We've talked quite a bit about elementary education, secondary education, and to some degree, higher education. The Fish and Wildlife Service has done wonderful things with educational brochures and materials. They are to be commended on that. of it has been directed toward elementary and secondary, which I'm not talking about at all.

But I do think one area has been missing. that is educational areas to adults, to the general public. I think that there may be opportunities in the cooperative conservation program to work with the federal government, to work with state DNRs, to work with other organizations to really make the public aware of the issues that we have in natural resource management in this state and in this country.

And we do that much differently than you do when

you're in elementary or in secondary or in higher education. It's a different approach. It's a much more informal approach. And I just don't think that we have done enough of that. We need to make the public aware, first of all, that this is an issue and it does affect everybody, not just people who are interested in bunnies and pheasants or clean water.

Everybody is involved and everybody needs to be aware of natural resource management and the

10 importance of managing our resources for the future.

And then, secondly, in addition to making them aware, 12 we need to have a systematic way of getting 13 information to the adults and general public about these issues. Thank you.

MR. CASE: Thank you. 18. 19.

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MS. DENNIS: Hello. I'm Lynn Dennis. I'm with The Nature Conservancy, the Indiana chapter. I'll just be making a brief statement and we will submit written comments. The cornerstone of The Nature Conservancy for some time has been essentially cooperative conservation. We've been a great user of some of these programs that the federal government has put together. We've been partners with many of the organizations that have testified today.

And so we applaud you for the programs that you 0053

have developed, and we think one thing that you could do to maybe enhance the federal government's delivery is to maybe take a lesson from your own book and require the states to do a state wildlife -- a comprehensive wildlife plan. And perhaps federal agencies that work in the area of wildlife and natural resources could put some sort of comprehensive plan together of how they can work together.

And we just hope that you will continue to try to fully fund programs like the land and water -- or Conservation Fund, the Forest Legacy Program, state wildlife grants. The FLIP program for forest landowners, I think, has kind of gone by the wayside. Good things, we've got a new state forester here who is going to put some more money towards that. It would be nice to have the federal government put some more.

We've got really good hardwoods in this state and we'd like to make the most of those, both from a natural resource perspective and then, of course, from an industry perspective.

And the Farm Bill -- I don't know how I can forget the Farm Bill. We, of course, will be hoping that the Farm Bill will expand its programs. The WRP

program is very important. Our chapter used WRP extensively at a restoration project in Newton County, a 7,000-acre prairie wetland restoration. We were partners in Goose Pond, the 8,000 acres that Ducks Unlimited referred to down in southwestern Indiana.

We've got chances of moving some migration patterns, which can be good if you don't have all the birds flying in one pattern. We can move that along into Indiana and move up from Goose Pond up to Newton County and on up. So we say keep up the good work and just try to get as much funding for some of these, because there are plenty of partners out there to take advantage of, lots of private landowners who are interested in becoming good stewards. And so

16 just keep that up. Thanks. 17 MR. CASE: Thank you. Number 20. 21. 22. 18 MS. CHAILLE: Good morning. My name is Holly 19 Chaille, C-H-A-I-L-E. I am from Anderson, so I'm 20 happy to see another Andersonian in the room. I'm a 21 true commissioner for the City of Anderson, appointed 22 by the Mayor, and work with some other groups, as 2.3 well. Anderson and Madison County face some serious 24 economic issues, having been historically an auto 25 manufacturing factory community. 0055

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When those factories shut down and move on, they have tended to leave behind as their legacies their buildings and their materials and their waste. We also have the dubious honor of being the site of the largest magnesium fire ever, so it's hard for us to lure in people with that as our backdrop. So there are a lot of folks in Anderson, including our Mayor and our economic development team, who are working diligently to bring in new companies such as Nestle and Mancorp.

However, it's the grassroots folks like Sheryl and the tree commissioners, the Beautification Committee, and the White River watchers who are really out there working hard to turn around our community and keep the urban forests, and keep the green spaces there and vibrant, and clean the White River. What I would ask and what I would encourage, in my experience, multi-agency coalitions have been excellent in our community. I don't see a lot of -outside of the folks that are here on behalf of this group, a lot of local government folks here. And they are the ones that are able to get money for projects like brownfield and other things.

We are the grassroots people who are willing to be here on Saturday and walk door-to-door and clean 0056

the river in our wading pants or whatever it takes to get done. So I would encourage that you make the representatives from the agencies that are here today available to us on an as-needed basis to come into our communities, not necessarily to provide money, but resources and mediators and people who can sit down at the table with us and our local government and those businesses who want to bring in landfills and want to do things to help us and discuss how we can keep our economy growing, and at the same time, make it a city and a state that folks want to live in and raise their kids in and take pride in. Thank you.

MR. CASE: Thank you. 23. 24.

MR. BUNDY: Morning. My name is John Bundy, B-U-N-D-Y, President of White River Rescue. Most of the people in this room know that this area sustained the largest environmental disaster ever in the history of Indiana seven years ago. The fish kill

20 which originated in Anderson destroyed the White

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River from Anderson to Indianapolis. In the aftermath, White River Rescue formed as a nonprofit to raise the money to purchase the fish that we needed to restock it. We to date have restocked over a million fish.

We worked with the Indiana DNR, IDEM, and U.S. Fish and Wildlife as we raised the money from private sources and restocked the river. There was a federal lawsuit filed against the polluter. The polluter eventually paid the bill and pled guilty to seven violations of the Clean Water Act. In the aftermath of the settlement, there were two trusts donated -- not donated, but abstracted from them to -- by the federal court and there was a council formed. I served on that council along with Sheryl and many other people. There were ten of us. It was administered by the three trustees of those organizations.

We have to date completed 70 different projects throughout this river. There's many things that came to the table from the public never even thought of before. I'm not going to go into the details. Most of the people in this room are familiar with them. There are several people here that have been involved with the projects. However, as we come to the end of this restoration -- in this 50 miles, we've protected over 500 acres permanently -- where do we go from here? How do we continue restoration of the White River and its over 300 miles? We would like to use the things that we've learned and see if we can

procure the funding to continue onward.

White River Rescue, people have asked what we're doing now. In the last year we have worked producing a documentary about this. The documentary will be available at the anniversary of the fish kill, which is coming up at the end of this year. It is for education and groups and schools. Education was mentioned. That is our gift to the communities and to all people that want to do something to preserve their natural areas. We need to know how to distribute that and fund the distribution of it to the education programs.

There's many personal stories. 500 articles have been written. I'm only going to share one today. This little boy is telling his fish to go free. We knew when that had happened that that was the future. What we saw there was the hope for the future. He comes about this naturally. That little boy is the tenth grandchild of Sitting Bull. Many partnerships have been formed throughout this process in the last seven years. Members of his tribe came here to help stock fish. I always thought that it was the greatest involvement, that it was a big thing

24 to the South Dakota tribe to come here and help 25 restore the river. Thank you for your time.

1 MR. CASE: Thank you. 25. 26. 27. 28. 29. 2 30.

MR. BROWN: 31. MR. CASE: 31.

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MR. BROWN: My name is Hugh Brown. Easy to spell. H-U-G-H, B-R-O-W-N. I represent several different groups. I work at Ball State University where I am in the department of natural resources and environmental management. I serve as the director of our local field station and environmental education center. I'm also president of the Red-tail Conservancy, a local land trust that Barry Banks mentioned earlier. And I also serve as president of the Indiana Land Protection Alliance, which is an umbrella organization serving and trying to increase the capacity of land trusts in the state.

Since I'm apparently the last one, there's not too much material to cover that hasn't already been addressed. I would like to echo the sentiments about appreciation for HR-4, the Pension Bill that allows for increased deductions for conservation easements. We do feel that this will be an incentive for landowners to provide protection of natural resources on their property, and we would like to see that continue past 2007, so I guess it's not too early to

1 start working on that operation.

Ken Brunswick started the program. We'd like to mention some of the other partnerships that I've been

involved with. Jeff Kiefer from U.S. Fish and Wildlife Service assisted us with the field station for habitat restoration. We've had cooperation from the Division of State Nature Preserves in terms of publicizing some of the information for land trusts in the state because we think that's a real logical linkage to have state nature preserves and land trusts working together.

There are several major threats to biodiversity. The first that I would mention is climate change. I don't believe in three minutes that I can address that fully, so I will try to provide some written comments. Second is loss of habitat. And, clearly, the land trusts are positioned to assist with the reversal of that trend.

And finally is the control of invasive species. And not to point fingers, but the former NRCS, formerly SCS, did assist with the introduction and distribution of some of the invasive species that we're trying to control now, particularly multiflora rose. And I would really like to see stronger programs to help fund control of invasive species,

because after loss of habitat, that's the second most

likely cause of species decline. 3 And the comments on the Farm Bill, I'm very 4 interested in seeing how the progress of that 5 unfolds. We've used a number of programs. We use 6 the Wildlife Incentives Program as part of our 7 Red-tail nature preserve restoration, and so that's 8 something that's really worked for cooperative 9 conservation. I'd like to see that program continue, 10 along with others. As we mentioned, Wetland Reserve 11 Program, conservation reserve programs, and just 12 green payments in general. Thank you. 13 MR. CASE: Thank you. Is there anyone else that 14 wanted to come to the podium that has not had a 15 chance yet? Okay. If not, we're going to open it up 16 for questions and answers. If you have questions you 17 want to ask this way or if anyone else has questions 18 and you want to come up to the microphone, we'll ask 19 you just to state your name again. You weren't 20 prepared for this part. Please come up to the 21 microphone. 22 MR. ROBINSON: As we move forward with a 23 burgeoning population --24 MR. CASE: Just say your name again. 25 MR. ROBINSON: Oh, yeah. Stephen Robinson, 0062 1 S-T-E-P-H-E-N, R-O-B-I-N-S-O-N. As we move forward with a burgeoning population of humans and we're trying to find a balance between our energy policy, 3 4 which is semi-existent, and the aid of habitat, and 5 moving forward probably is going to be a biofuel 6 technology that is really coming out of the woodwork, 7 particularly in Indiana, what do you see as the 8 challenges for Fish and Wildlife, for the Interior, 9 for agriculture, and for builders and developers 10 trying to cooperate with one another and still preserve everything we still have? 11 12 MS. SCARLETT: Dale may also want to add to 13 this. Big question. Obviously, the nation does need 14 energy and we recognize that that energy portfolio 15 needs to be broadened and moved beyond the traditional fossil fuel resources as the sole or 16 17 primary focus, to include biomass, wind, other energy sources. But, of course, there's no energy source 18 19 that's a free lunch. An economist once told me there 20 are no solutions, only tradeoffs. Whether we're 2.1 doing wind, there's land transformations involved 2.2 there; (inaudible) tanks, land transformations involved. If we move to biofuels that are 23 agriculture-based, of course, that, too, involves 24 25 land transformations. 0063 1 So the challenge that we face, whether it's in 2 operating on a traditional level of gas activities 3

operating on a traditional level of gas activities and/or some of these newer energy activities, is to have a big picture approach in which we're trying to think through the environmental impacts of those land transformations.

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Let me be specific then in a couple of areas and then -- start West and then move here, perhaps more relevant, specifically to Indiana. In the West, where there is a lot of traditional oil and gas development preexisting, we are realizing that that development, at least on the public lands, has traditionally been done in a kind of piecemeal fashion, the land planning done in small land units, very piecemeal, not giving us a good opportunity to look, for example, at land fragmentation that might result and how that affects migration corridors of species.

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So one of the things that we have underway right now is look at how we do that land use planning, whether we can move back to a more landscape scale, overlay those planning efforts with biological mass information on, for example, sage grouse and sagebrush habitat, etc., so that we can make this all work better together, ensuring the preservation of

nonfragmented habitats. That's a work in progress. There's a lot more thinking that needs to be done, as well as investment on the ground.

Moving east to places like Indiana, where, for example, biofuel may be very much part of the picture, I think, again, we've heard a lot of the issues that any agriculture presents, issues that pertain to soil and soil loss and, therefore, how one does soil management, whether it's no-till or other tools. We've heard a lot of talk about various applications of chemicals and nonpoint source contaminants and sedimentation. As we move forward with agriculture that may be an energy base, the same kinds of challenges and the same kind of creative thinking. We have some folks -- what was the group? CropLife?

AUDIENCE MEMBER: CropLife America.

MS. SCARLETT: Some of the efforts that they're doing to introduce best management practices so that we minimize any of the runoff so that you both allow for productive yield, but at the same time, more minimal impacts. All of these things, I think, are going to have to come into play as we move forward, moving away from piecemeal thinking to holistic thinking, so that we try to get it right in that

holistic sense. And I don't know, Dale, if you want to add to that, but those would be my initial thoughts.

MR. HALL: I agree totally. I think, though, if you look at the history of how energy development has been done, we have been fragmented. There have not been these regular and open discussions at the beginning of the process. And so a process starts getting down the road and it gets more firmed up in a developer's mind or in the energy company's mind, and then all of a sudden, those of us that have maybe a

little different interest out there that we want to make sure is considered, we become a problem.

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And I think what we have to get through is what Lynn alluded to there. We have to be sitting down in cooperative conservation, and cooperative conservation includes understanding that people live here. And, again, I am a realist and I don't necessarily pound on the coal companies for coming in to get coal out when my home is being heated by a coal fire from a power plant. We need to understand that we're all in the circle. We're all there.

So then we need to be sitting down at the beginning and talking together about how extraction of the fossil fuels can take place in a least harmful

and most mitigative way and restorative way when we're finished, and at the same time, look at how we can start moving into augmenting the system that we're in now with these non-fossil fuel and renewable resources. But I think the key has to be that we do a much better job of sitting down at the beginning and starting to talk to each other before things go too far down the road. And if we don't do that, then we're not going to make progress. If we do that, I think we're making progress.

MR. ROBINSON: Indiana has -- if I may, Indiana is kind of sitting in the middle of everything besides geographically. We have a Governor who is really moving forward with economic developments that we desperately need. And one of his key components is biofuel technology for Indiana. And the sites are being platted as we speak and a lot of plants are being built. And soy biofuel is a much cleaner product than regular diesel fuel.

But we're also sitting here with the coal industry, which we have -- we love the fact that we have some of the cheapest electric bills in the United States. It's 6 and 7 cents a kilowatt hour on the meter. As a homeowner, it's just about unheard of that that's all we pay for electricity. It's

three times that on the East Coast. But the reason we have it is because of coal technology, because of the fact that we have our own coal. With a growing population and these other factors, cooperation is tantamount. Because we also have a great wildlife. We have wonderful forestry and excellent wetland restoration opportunities here.

I don't know if you guys know about this or not, but an excellent example of cooperative conservation is the Wheatfield NIPSCO plant for electrical generation in northern Indiana. They burn two stacks up there using high-sulfur coals. They remove the particulates from the atmosphere. They take calcium chloride and shut down one stack every day. It rains 96 percent pure gypsum, which they take and wrap with

16 96 percent recycled paper and create -- and take 17 167,000 tons of fly ash out of the atmosphere, 18 producing millions of more feet of gypsum board 19 that's called tough rock, which is distributed all 20 over the United States. That's more of what we need. 21 MR. CASE: Thank you. Other comments? Yes, 22 please. Go ahead. Just state your name first, 2.3 please. 24

MR. BANKS: Barry Banks. We've heard a lot about energy production and alternative energy, and 0068

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this certainly is a major concern, but when it comes to energy, one thing I haven't heard today is energy conservation. Lots can be said about our automobile industry. Of course, my father retired from an old parts place, and I lived a very, very wonderful childhood at the benefit of the engines.

There's a mindset that we need big cars, that we like to drive our SUVs. A lot of that comes through the manufacturers of those cars. We've made parts for them here. We've made transmissions for them here in Muncie. I would like to see a conservation effort on a federal level to alter that mindset. Much can be done through the media today. The media, through the consumer efforts and commercial efforts, do a lot to set the course for the people. And so let's go back to those days when people went out and bought those little cars and bought those -- but that balance between a comfortable car and energy efficient, the hybrids. Energy conservation. We can produce lots of energy. We have lots of energy that's going to waste because of our lifestyle. I'd like to see that change.

MS. SCARLETT: Well, that was in the form of a comment. Let me also offer some observations. Of course, the President announced two years ago his

fuel initiative, a major investment to try and pivot toward a different alternative fuel vehicle. that effort is underway.

But bringing it back to the Department of the Interior that Dale and I represent, much of the role that we can play is in the conservation context. And I fully agree the challenges before us are not simply those of increasing or amplifying the energy portfolio, but also rely on the Conservation Fund. The role we can best play at Interior is through example. The Department of the Interior manages 507 million acres all across this land. We have many, as you might imagine, facilities, whether they be visitor centers at national parks, locations and sites and facilities that wildlife furnishes.

And one of the things that we have tried to do is, as we move forward in those facilities, upgrading them and/or, where we have new ones, utilizing the state-of-the-art energy-conserving technologies, ranging from passive solar to geothermal,

21 construction techniques that minimize our 22 environmental footprint, including our use of energy. 23 Because we're places where, between all of our 24 agencies in the Department of the Interior, some 400 25 million people visit each year, we provide a learning

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laboratory, if you will, a platform for people to see what is possible. So we are very much doing that. In fact, the Department of the Interior is one of the leaders among the federal agencies in actually on the ground utilizing these technologies as a way of exemplifying what can be done.

MR. HALL: I'd like to add a comment because it came up earlier and, unfortunately, I think the lady left that brought up the Arctic National Wildlife Refuge earlier. She left. Okay. You know, while we're learning from you, I want to make sure that the public understands the factual aspects of things that we deal with, as well. And I think that as I hear the debate about drilling -- yes, no -- on the Arctic National Wildlife Refuge, I think a lot of the background has been left out in the media.

So let me give you a little bit of background so at least everyone has the facts. When Jimmy Carter

was President of the United States, they passed a law. We refer to it as ANILCA, but in Alaska it's called the Alaska Natural Interest Lands Conservation Act. And it divided up the lands in Alaska. And in that law, the Fish and Wildlife Service received over 50 million acres of National Wildlife Refuge lands that were just put into our systems. And among that 0071

50-million plus acre placement in the National Wildlife Refuge system was 19 million acres that is now the Arctic National Wildlife Refuge.

But in that law -- and you'll hear these lands referred to as the 1002 land. That is Section 1002 of that law. Congress reserved for future discretion the ability to make a decision on whether or not they wanted to allow oil and gas exploration or other types of uses in that 1002 land, which constitutes about 1.5 million acres of that 19 million in the refuge.

That's what's being discussed and that's why Congress is the one discussing it, because Congress has to decide whether or not they want to allow oil and gas exploration in that area. The discussion that has been there and was there last year was really about a footprint that, if I remember correctly, was in the neighborhood of 2,000 to -even if you were liberal, up to 5,000 acres of that 19-million-acre refuge. But this is a decision that was made under Jimmy Carter's administration in law, and it has just sort of fed over the years to where the decision needs to be made now or anytime Congress decides it wants to make it.

25 So this is not something in competition with the 0072

Wilderness Act. It's not something in competition with other laws. It has its own law that establishes there will be a decision made later. So I just wanted to bring that up so at least we all understand the legalities of what's taking place. And Congress, as you know, is having a very hard time deciding what they want to do with that 1.5 million acres of land. So since that was brought up, I want to make sure that we were clear on that, what that process is.

MR. CASE: Other questions?

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MS. FITZWATER: My name is Kendra Fitzwater. That's K-E-N-D-R-A, F-I-T-Z-W-A-T-E-R. We've talked about converting corn and soybeans and using solar and wind and so on and so forth. I want to know what is being thought of with our solid waste, because states such as Arizona have been using their solid waste, separating the recyclables and using those over again and then converting their solid waste into ethanol to use. And I want to know what's being done with that.

MR. HALL: That's really a good question. And there has been some research done at Texas Tech University. My job before becoming Director was Regional Director of the Southwest, and Texas was one of my states. And Texas Tech University, being an

agronomic university, was working with just that thing on stockyards. And, actually, they worked out techniques with grading systems and collecting solid waste and converting them to fuel to where a lot of these cow operations, whether they be dairy or whether they be stockyards, were able to be self-sufficient on their energy production and clean up the waste at the same time. So technology is moving that way. I can't predict at what point that it will pick up speed and really be used more, but I think the technology is being developed that seems to be very workable, and we hope to see more of that.

MS. SCARLETT: You know, in a prior life, before coming to the Department of the Interior in 2001, I did a lot of research for solid waste. In fact, much of my research and writing through the '90s was on solid waste, including recycling and including the prospect of utilizing waste for energy. Dale is right. There are lots of different technologies out there, whether it's for animal waste or whether it's for residential municipal waste, to transform solid waste into various products. And some of those are evolving, will evolve, and will continue to do so. There are pilot projects. There are actual waste management projects currently functioning.

The Administration actually has an international initiative on methane gas from waste sites, from landfills, to actually capture that methane gas and

utilize it. So there are many different things going on, but the real challenge in the solid waste context is that you have multiple different kinds of materials. Waste does tend to have a high BTU value. But, again, it really depends on -- some of that waste might be better utilized, as you noted, for remanufacture through recycling than through capturing it and just utilizing it for waste.

So the technologies are there, but it's like all these other alternative energies. It's certainly not the resolution to all our energy challenges. It would be one additional piece to the overall portfolio.

MR. CASE: Other questions?

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DR. LAMENT: Jasper Lament, L-A-M-E-N-T. We've heard a lot today about the interest in Indiana in wetlands conservation from people in all walks of life, in agriculture and homebuilders and concerned citizens. And the Fish and Wildlife Service, of course, has been a great leader in cooperative conservation of wetlands. But I'd like to ask you both what opportunities you see in doing even more in

the area of cooperative wetland conservation going into the future, given the President's interest in that focus area. Thanks.

MS. SCARLETT: Perhaps both Dale and I will take a little stab at that. The President, as you noted, did set forth a goal to increase wetland acreage by 3 million acres by 2009. That's 3 million new or additional acres of wetland, either protected or restored. And we're well on our way. We issued a report a few months back that indicated that we actually are well on our way towards achieving that goal. One of the areas that we are -- in addition to continuing with our North American Wetlands Conservation Fund grants and, of course, the Department of Agriculture through their Wetlands Reserve Program -- those are very much in place. continue to invest in those programs, and I would envision that investment continuing along the pace that we have been.

But we're beginning to take an additional focus on coastal wetlands. With the Hurricane Katrina which occurred just about a year ago right now, really, that elevated public awareness and federal agency attention to the incredible importance of restoring coastal wetlands, not only for their

environmental benefits, of which there are many, but also because they provide very significant community and public safety benefits.

For example, we put out a little white paper indicating that for each 2.7 miles of wetlands and sea marsh off the coast of the Gulf of Mexico, for each 2.7 miles of sea marsh, that reduces storm surge by about a foot. Well, a hundred years ago, there

was 100 miles of sea marsh out from New Orleans seaward. When you think about that and do the math, that means that the 30-foot storm surge that occurred in Katrina, by the time it would have reached New Orleans a hundred years ago, it would have been maybe a foot high.

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So we are very much looking at mechanisms that we can do to utilize and we are working very closely with the Army Corps of Engineers as they reexamine the levee structure, the entire water flow structure

there, and how we can perhaps get some additional restoration and get those sea marshes back in place. So yes, wetlands are an important focus, but coastal wetlands, I think, in particular are going to see some additional focus.

MR. HALL: Well, you may not believe this, but as much as we work with D.U., we did not ask Jasper ${\sf A}$

to ask this question. By training, I'm a wetlands biologist, so this is one of my passions. And everything Lynn has said, you know, I can only say amen to. When I'm speaking to people -- and I'll say it again today -- just remember that it is the wetlands that protect the levees and the levees that protect the people. And if we're going to make sure that public investment in flood control and storm abatement structures are taken care of, we also need those healthy wetland ecosystems out in front of those structures so they can withstand the stress that's coming.

You know, the spotlight is now on the Gulf Coast and we're going to jump on it. Because this is my -- I have 28 years with Fish and Wildlife Service. We have always looked at wetlands as mitigation for things that do good things for people and offer protection. The literature has always been there that says that they provide a lot of protection. We're trying, as Lynn said, to just really focus on the spotlight that's on the Gulf Coast, to drive that home, because all wetlands are interconnected. Your wetlands up here are interconnected with those Gulf Coast wetlands.

And if we can get people to understand the real

importance that those wetlands play on the Gulf Coast, then we can start talking and having people understand the sponges that the flood plains provide along the rivers to keep towns from flooding and the values that are provided there for protection of people, croplands, and everything else. But we have to get a paradigm shifted to where the public, whether you're in South Dakota or on top South Dakota, that South Dakota benefits when New Orleans and the Gulf Coast of Louisiana is recognized for the wetlands values that are given there, not just for

12 wildlife, but to protect people.

And that's why when the time comes to put money down there to do it, eventually even South Dakota is going to benefit. Because once we get people understanding that, we can start building them back. And I'm really excited at the silver lining in this devastating cloud that happened down there, because we may have the public on the verge of really understanding just how important these natural resources are to all of us. And so we're going to keep trying.

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MS. SCARLETT: You know, I'd like to add one more comment because it occurred to me how incredibly important the concept of cooperative conservation is

to these efforts. A few years back, we did a little analysis of how much we protect -- how many wetlands we protect through cooperative conservation. I often get questions from the media about cooperative conservation saying, Well, that's all well and good, but isn't it just a project here, a project there, and it doesn't really amount to a hill of beans?

And when we did the analysis for wetlands, we showed that each year we protected -- and this was the early part of the 2000s, and so the pace has actually increased since we did this analysis. Each year we protect, restore, enhance some 300,000 acres of wetlands through cooperative conservation endeavors. We, through the Section 404 Clean Water Act provisions, actually mitigate on that about 20,000 acres of wetlands. So I don't want to suggest that those mitigation efforts are not important, but just to lay forth to you the comparison of the wetlands of the Section 404 mitigation, about 20,000 acres a year, or cooperative conservation, about 300,000.

That excludes one other extraordinary piece of the picture. And that is our National Wildlife Refuges, which are, in Dale's job at the Fish and Wildlife Service, 545 wildlife refuges, many of them

wetlands. Our wildlife refuges restore and enhance over a million acres of wetlands each year. And as an ongoing basis, they are continuing to get in there with removal of invasives or whatever. But extraordinarily important is stitching together this wetlands mosaic that Dale described.

MS. SHARP: Again, my name is Amy Sharp, and I work in the Louisville District Office of the Great Lakes and Ohio River Division of the U.S. Army Corps of Engineers. And I really just want to kind of introduce myself and let you guys know that the questions that are being asked here today on cooperative conservation, sometimes you have a really specific issue. And in the State of Indiana, those of you who do have questions and you're looking for a point of contact with the federal government, please come see me. I'll give you my card, and if you have

18 a question, you can always call me. We work with EPA 19 on ground water issues. We work on regional 20 watershed comprehensive planning with NRCS. We've 21 worked with The Nature Conservancy and Ducks 22 Unlimited on restoration projects. So we do a lot 23 more than levees. But if you have questions, please 24 feel free to talk to me later. Thank you. 25 MR. HALL: Thank you.

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MR. CASE: Other questions?

MR. BUNDY: I have one only. This is for you, Lynn, actually, although being a wetlands biologist, I bet you've encountered this. One of the greatest threats we have to the waterways and wetlands in this state is the throwing away of tires by the thousands. Tires are a recyclable product. There's two gallons of oil in each one. They use them for playgrounds. My daughter has won many track meets on rubber tracks.

The State of Indiana has a tax, a surtax, on every tire purchased, 6 million a year. That tax is supposed to go to recycling, and it does not. used to cut the tires and put them in landfills. There is no recycling in the State of Indiana. have had problems. We had one right here in Muncie. They had a huge storage of tires that caught on fire. It was closed. Instead of using the funds from these fines and from these various tire recycling places, they need a way, a mechanism and help, to properly recycle. In the production of cement, they use tires. They can burn them. There are scrubbers to take care of them.

To say that the tires don't hurt anything in the waterways is wrong. We've picked up thousands and 0082

thousands in this 50-mile stretch of river that we've restored. Every one of them when it was picked up had an oil slick that came up from its deterioration. We have no answer for that because we seem to have a disconnect through the bureaucracy on how to do the recycling. Do you have any programs that you're working on with tire recycling?

MS. SCARLETT: A couple of ways to respond to that. The Department of the Interior does not itself have tire recycling programs. The tire recycling issue really comes under the purview of the Environmental Protection Agency and their Office of Solid Waste. That office has spent well over a decade actually working with private sector and others on tire recycling technologies.

But what I can say is that there's a proliferation of different state programs. state tends to have its own solid waste management set of programs. But there are some states that have, instead of just an outright tax, I guess, as you described Indiana's program, some of them have a rebate program that's a little bit akin to a bottle

bill, where when you turn your tire in, you get money back. In some states, that has actually worked fairly effectively to get folks to actually take the 0083

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tires back instead of diverting them to a landfill.

You are correct that tires do present
significant challenges. They present challenges in
landfills themselves, but they also, where they get
stacked up and discarded, present both fire hazards,
as well as mosquito generation hazards and various
other challenges. So finding ways to get those tires
out of landfills and into productive uses is
important. Tires are now being utilized for
components in gymnasium flooring. All manner of
products. So there is the technical capacity to
utilize them.

But we at Interior, we like to think we are in charge of everything, but that's one thing that we leave to EPA and, of course, the states, as well.

MR. HASSELL: I'm John Hassell, H-A-S-S-E-L-L. Isn't it interesting how we can find so many ways to make things a waste product and throw away? And just on the tire issue, I'm from Oklahoma originally. I've been a resident of Indiana for six years. I worked in water quality programs with the state soil and water conservation agency as a director. And we found that waste tires were being utilized by other state agencies to solve stream bank erosion problems, which were ugly, which floated away, which caused

more problems than what they solved, but that was the way to get rid of tires. That's really not my question.

My question is this. And I have worked in this area for a long, long time. And I can remember working as the director of water programs where we would do our planning that would run three or four years only to change because government programs changed. It seems like you guys can be pretty fickle about what you do. You either change with an administration or a law dies and it's not renewed. When are we going to get in this country a true conservation policy that runs 25, 50, 100 years that sets the direction for what needs to be done?

You bring up Hurricane Katrina. Why did we think of this after it happened? And, I mean, I'm not being critical of this, but it always seems that we work on a curative basis and not a preventative basis. In some way -- not only government, because I don't think government is the answer. I think you're a part of the answer. I think you have to bring in industry. I think you have to bring in the groups that are represented here to work with you. I think there needs to be really large discussions across this country about what we can do over the next 50 or

100 years to protect the resources that we have.

Otherwise, we're not going to have these resources. And even though we can talk about the wonderful things that have happened, let me tell you there's just as many devastating things happening out here, too. When we see people that are putting in wetlands -- thank God you're doing that -- there are other people draining them. It's just a fact of life.

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If we have a policy where we know what's going to happen and people can get involved and start writing plans at the local and state level to mention at the federal level, then we can see some true happenings. I worked in 319 programs. Let me tell you. We've spent millions and millions and billions of dollars in the 319 program to see very small-scale success. Where is the large-scale success? We've seen NRCS programs that spend billions of dollars on conservation annually, and we can tell you how many practices are put out and how much money we spent, but we can't show you what we've done to improve large landscapes.

We've worked on the Gulf of Mexico program, an hypoxy issue, since the late '70s, early '80s. We're still working on it and haven't seen a difference in

it. We've seen millions of dollars on the Chesapeake Bay program. They're talking about doing things like 100-foot buffers but not looking at the landscape. Where is the long-range conservation policy that we really need? So that's my question to you.

If anything that you would carry back, I really believe this is something that we need that addresses everything that we're all interested in, from wildlife to water quality, air quality to energy, that really brings the agencies together to set this type of format and then stay with it. Thank you.

MS. SCARLETT: Thank you. And I appreciate the passion that you bring to your comments. A couple of observations. You know, I often tell folks, speaking of our environmental future, that our challenges put us on a journey, not a destination. And by that, I mean there's always something more we can do and the job is never done. But I think the trajectory that we are now on is one for which we have some tools that perhaps 50 years ago, 25 years ago, and certainly 100 years ago we didn't have.

Someone today mentioned, for example, the state wildlife plans. Each state, now 50 states, as well as several territories, have developed state wildlife plans through an act of Congress that asks that they

do so. And we actually provide state and tribal wildlife grant funding to help that effort along.

Those plans all address similar kinds of issues.

They use a similar template to lay out for that state what the ongoing long-term and near-term challenges are and where their biggest priorities and

opportunities are.

Those wildlife plans provide, if not the 100-year trajectory that you're looking for, at least a longer-term horizon than we've had in the past to be able to make sure that our dollars are going to priority areas and more coordinated issues so that we can achieve the landscape results that you're talking about. One of the things that we've done in the Administration is to actually significantly increase the funding for the state and wildlife tribal grants so that those states will then have more ability to implement the visions set forth in those plans.

Secondly, the whole concept behind cooperative conservation that we've been talking about here today rests on a -- on several -- on the recognition of several realities. One is that real results on the ground are going to require holistic landscape-scale integrated efforts. And, of course, we have certain lands in federal dominion that, by golly, we need to

work to partnership not only among the federal agencies, the Army Corps, ourselves, Department of Agriculture, but also the states, with tribes, and, above all, all those private landowners who have so many of the lands in this nation and who do a good job as good stewards.

So cooperative conservation recognizes that we need a platform to have that kind of integrated effort through partnership to get the job done. You know, beyond that, we also, though, have to recognize that the world around us is dynamic, so it's probably an illusion to imagine that we can have a plan that's going to be 50 years long. What we need are decision processes that allow us to look holistically and to adapt, adjust, and identify, as you note, in advance problems rather than all be reactive.

MR. HALL: I was just nodding my head with you because I agree completely and I think Lynn touched on here what my answer is, too. You know, I started with Fish and Wildlife Service in the 1970s. And while I was wearing a patch on my sleeve for the U.S. Fish and Wildlife Service, I was appalled that the Mississippi River would burn probably one year out of three because of the sheer pollutants that were in the water that would catch fire. The ice floes were

almost (inaudible). The Great Lakes were choked up.

If you go back and remember the things that were
30 years ago and I'll tell you that yes, we have a
lot left to do, but we need not forget the things
that we've also got accomplished. So all the
policies have not necessarily been wrong, but I think
that we need to work on approaches that are flexible
to meet the current times and the current challenges
as time goes down. And my experience there in Fish
and Wildlife resources is that if you go back and
look at all of the very successful programs that Fish

and Wildlife manages, they all started from the 13 ground and came up. They did not start from government and go down.

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And the North American Waterfowl Plan and the North American Wetlands Conservation Act is a prime example of that. They've set up joint ventures out on the ground to say how should this be done, because they're different across the country, so it's going

to call for different answers from wherever you sit. So cooperative conservation to me is starting with those watershed alliances and with partnerships that live in a landscape area to say how can we mingle these things. And the state law strategies are an outstanding foundation to do that.

In my career, this is the first time that I have ever seen border to border a really good biological index of the natural resource base out there. And those of you that are involved in things know that the toughest question that you come across when you're sitting down and you start trying to work on an issue is what do we have, what is the baseline, you know, what Fish and Wildlife resources, what challenges, etc., do we have. And these wildlife strategies are outstanding to provide that.

And then the Corps of Engineers, U.S.G.S., we, the Forest Service, everyone that works then that has funding that we're moving toward trying to solve some of those problems, need to come to the table and say what role do we play? We're not going to drive this train and we shouldn't. We need to be a participant. We need to be a helping hand. We need to put our funding in the right place so that it leverages with others that are putting monies in and make things happen.

And the way that I describe this is you take the wildlife strategies that are being built in all 50 states and six territories and you use them as the foundation. And then much like we would build a GIS database, those of you who are familiar with GIS know

that you simply decide what it is you need to look at and you bring in that layer. If you're looking at natural resource space and you're near a highway, you're saying, All right, where are the highway structures? And then if you're the homebuilders, you say, Okay, where are the subdivisions? And you build databases that way.

I think we could use a lot of the strategies that same way. Present us a foundation and come in and say, Okay, we've got Partners for Fish and Wildlife, we've got NRCS, we've got WRP and CRP, we've got all these different things. What role should they play? But we don't necessarily need to be making that final decision. The final decisions should be made from the people that are out on the

ground that know best about the resources that are there and have the same concerns we have about making sure there are healthy systems when all is said and done. So I'm sorry. I can get on a stump about this. But this, I think, is just common sense and I believe that's what cooperative conservation is all about. MR. CASE: Other questions? 2.3 MR. BANKS: Barry Banks once more, and I'll make 2.4 this brief. But if you're driving back to

Indianapolis to the airport from here at some time, you'll notice a number of projects along the way. One is Ashton (phonetic) Wetland Project up on Interstate 69. And then there's also five miles south of when you get on, it's a big sign that's got our logo on it. So that will be interesting.

I was going to mention there's another INDOT wetland mitigation project on the way on Old 67 out of Muncie. But we have another -- at the entrance there, there are prairie plantings and native warm-season grasses, as well as forbes, many forbes, in that intersection. And our interstate section is the grassland, which is in fescue for the most part, I think, a very good erosion control grass. Just as good are the native grasses and forbes, much more conducive to diversity of the wildlife habitat.

I would encourage the folks at Interior to go to the Department of Transportation. There must be millions of acres of fescue across this country. And you can find some exceptions, but Michigan does a good job of getting some good habitat along the interstates, but we have just one example in that millions of acres.

MR. CASE: Thank you.

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MR. HALL: Let me just comment. I'm not one to 0093

criticize because people can criticize me for whatever I did 20 years ago, as well, but when the Soil Conservation Service and the Highway Department and others were looking for just soil stabilization, you know, they thought fescue was a good thing.

We're down literally working with ranchers, and NRCS is helping us to do that, to convert fescue back to native grasses because then they get quail back, they get better populations of migratory birds. And the ranchers love it. And we are working with the Department of Transportation. We have a liaison in the Fish and Wildlife Service whose whole job is to work with the Department of Transportation on highway issues. So we're doing everything we can to work with them on getting those native grasses back.

MR. CASE: In the back.

MS. FITZWATER: It's Fitzwater again. Do you need me to spell it? I just wanted to go back to some things. What he was talking about with consistent policies and you guys were referring to

21 how we need to allow flexibility and how we need to

22 go to the grassroots for that, the problem I have

23 with that is that the flexibility creates

24 inconsistencies, and as far as grassroots, they can

not get as much publicity as the government can. And 0094

I think when we're talking about educating our mass public, specifically our adults, if we do not have a consistent message from our government saying that, you know, environment is important and conservation of the environment is important, then it creates a wishy-washy effect.

MS. SCARLETT: I appreciate that. Let me clarify how we're using these terms and in what context. Certainly, you're entirely right that a consistent and enduring message on the criticality of conservation resource protection is important. And it's a message that must not only be stated today but into the future and without pause.

When I think Dale and I mentioned the term flexibility, we're not really referring to ups and downs or ebbs and flows or wishy-washy. We're suggesting that as the world around us continues to have, for example, infestation of new disease in forests, whatever the challenge might be, invasives that show up, we need our yearly, monthly, daily practices to be able to adapt and identify those and address them. I think it's in that sense that we're using the term flexibility.

I think also using the term flexibility means that spatially there's not necessarily a

one-size-fits-all set of priorities. Here in Indiana there may be issues of, for example, nonpoint source pollution, restoration of nesting habitat or things of that nature. Out in the West, one might have reestablishment of historic water flows that might be an issue. So it's in that sense that I think we're using that term and not in a sense of an ebb and flow on the importance of the conservation message which must remain constant. Dave.

MR. HALL: A consistent message, flexible approaches, and I think that's really what we're trying to say.

 $\mbox{MR. CASE:} \mbox{ We've got time for one final comment or two.}$

MR. CLAMME: My name is Dave Clamme, C-L-A-M-M-E. I noticed that when your sign talks about cooperative conservation and we've talked a lot about this, but I guess when I looked at the card that you gave us and we looked at the bottom two questions that are down there, there's not been much discussed about the actual entity that holds the assets that everybody wants: the property owner, the landowner. I happen to be one of those. I happen to have a couple of duck ponds on my farm because I like

25 to hunt ducks, so you just plug up a tile and let the 0096

1 water stand there.

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But we've also talked about what, you know, reasonable businessmen would do. Well, you know, when government payments for conservation reserves and stream setbacks and all this is something like 60 to 80 dollars an acre, maybe as high as 120, when cashed to 150, it's not going to encourage a businessperson to give up 50 or 75 dollars when that's out there. So I think that one has to look at the combination of this.

And I guess my other concern would be, as I listen to the people here, I don't know how many people here commenting actually have these assets. So my question to you is how are you developing your conservation -- or cooperative conservation with the people that I don't believe are here at this meeting, people that have many of the assets that you would like to have?

MS. SCARLETT: Working with landowners is a critical component of cooperative conservation. The term cooperative really is suggestive of the idea that there are many players and that we need to work together. And those are public and public. For example, us and Department of Agriculture, or us and the states, us and tribes. But, also, cooperation

implies working very closely with landowners, nonprofit organizations, and others.

What we have done at Interior to really amplify that focus is to significantly enhance several programs that we have that are specifically directed at working voluntarily with landowners. We have a landowner incentive program. It is a grant program that provides money to states and then from states to landowners for specific on-the-ground projects. We have a private stewardship grant program in which individual landowners directly can apply to us if they want to do some sort of habitat or wildlife protection project.

We have a great program. I think one of the best ever invented in the federal government. And that is our Fish and Wildlife program whereby our Fish and Wildlife Service provides technical expertise and other resources to work with landowners specifically on things like planting of native warm-season grasses and any number of other endeavors.

Let me just describe one such endeavor to give you a sense of the richness and fullness of these landowner efforts. In western Pennsylvania, a place called Buffalo Creek, there are dairy farmers and

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1 beef cattle farmers. I guess they're called farmers
2 in the East and rangers in the West. Miles and miles
3 of land there in western Pennsylvania, some of it

also cropland, but mostly dairy and beef.

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And over the years, a lot of that land grazed right up to the stream banks and, therefore, some of the problems that one sees associated with that; that is, some erosion, loss of the shrubby overbrush that would have both prevented some sedimentation and erosion but also kept the waters cooler and, therefore, a good habitat for fish.

So working with those farmers with just a knock on the door and a handshake -- I mean very, very simple and 100 percent voluntary -- we've worked with them to identify places where it works for them to do some stream bank fencing. They actually determine the contours and so forth. The consequences of that -- and then also worked with them to re-create some vernal pools and replant some native warm-season grasses. Also they're putting up, in concert with Pheasants Forever, the various -- replanting some shrubbing sites, putting up bat boxes, barn owl boxes, and wood duck boxes, a whole host of other nesting sites.

As a consequence of this, we now have hundreds

of miles where the shrubs and vegetation along the streams are regenerating. That provides ground nesting habitat for birds and other species. We're seeing the return of a lot of fish into the streams because the water is cooling and the water quality is better.

But for the farmer, what's in it for him or her? What the farmers are finding are two things. One, that the stream bank fencing actually allows them to do some rotation grazing in ways that they otherwise would not have been able to do. Secondly, that the planting of the warm-season grasses is not in their highly-productive fields of alfalfa but in areas where the alfalfa didn't do well. It actually provides additional forage that they otherwise would not have had. And then, third, they're finding that they have less waterborne disease that's transmitted, as the cattle are now off the streams and drinking out of spring-fed tanks.

So they're finding less disease transmission in the cows. In fact, increased calving, because they have less spontaneous abortions from disease that's often passed through the water. So good for the farmer, good for the land, and good for the critters. All of it done in a voluntary way with the landowners

front and center stage, but along with groups like Ducks Unlimited, Trout Unlimited, Pheasants Forever, Bats Unlimited, and many other organizations, our Fish and Wildlife Service.

MR. HALL: The other part of your question had to do with the incentive payments. And when I think of CRP and WRP and Farm and Ranch Security and all those different programs that NRCS has, I see those

as rental payments. These are not subsidies going to the landowners. The landowner provides the land, pays the taxes, and the American public is getting the benefit for that.

And your question is the heart of the debate over the next Farm Bill. The payments were established about ten years ago and they're talking about leaving the payments at the same price. And it has created a great deal of consternation about the people who are enrolled in that program or those programs.

Because if a farmer or ranger can't, as you talked about, afford to give up 50 or 75 more dollars per acre, then they'll turn it back. And we've heard estimates as high as 28 million acres in CRP going back out into tilled land instead of the good productive wildlife habitat that the landowner wants

to see. So what you really did is you framed the debate that's going on in the Farm Bill right now about adequate payments over a ten-year change in cost of living.

MR. CASE: Final question.

MS. EVANS: My name is Kari, K-A-R-I, last name Evans. I actually have a comment instead of a question, a couple of comments. I'm here from Governor Daniels' office. I'm his policy director for environment and natural resources. Just pulling from some of the questions and comments that were made, I want to let people know about a couple of state programs.

First of all, several of you may have had the opportunity to hear about the recent announcement from Governor Daniels and Lieutenant Governor Skillman about our homegrown energy plan. Besides some of the things like biodiesel and ethanol plants, clean coal technology, and things like that, but very important to that plan is conservation. And what I would do is encourage anybody that hasn't already done it to take a look at that plan. You can get it at our Access Indiana website. It's a great thing to look through. We've got much more work to do on it, but that sets the path forward.

Another important component of that plan is waste-to-energy. Our energy office has been working closely with Department of Agriculture and the Department of Environmental Management on really encouraging and doing everything we can from an incentive perspective to push waste-to-energy, whether it's manure from farming operations that can be used to really generate energy or new technologies, such as waste energy from medical waste, which is something that we certainly want to be careful with how we get rid of it, but there are some good opportunities there.

I also wanted to address the comment that was

made or the question that was raised about tires. There are really two issues there. One is proper collection. That is something that is always going to be a struggle in dealing with individual vehicle owners and how they choose to dispose of their tires once they've taken them off of their cars. I think that we've had many successful programs at local 2.1 levels to encourage people to bring their tires in.

The other issue is recycling. I will tell you that this is something that the General Assembly is studying over the summer, environmental quality service, so we may have more to come from them on

1 that issue. Thank you.

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MR. CASE: Thank you. Before I turn it back over to Deputy Secretary Scarlett and Director Hall, a few people to thank. First of all, thank the Service folks, George Parham and Scott Pruitt particularly, that have put together all of the logistics for all of this. I appreciate all the help. It is a lot of work. Secondly, the folks here at the convention center. It's a great facility and thank you for helping put everything together. Tavi for your work, for many straight hours, two and a half straight hours without a break; and Tim and Tammy over there for their help with the sign interpretation. And, finally, thank you for taking the time out of your Saturday. With that, I'd like to turn it back over to Lynn.

MS. SCARLETT: Thank you. And I will extend also one additional word of thanks, and that's to you, Dave, for your efforts here to keep us all on track. Well, thank you all for coming. I really, really appreciated the attentiveness, the comments, the ideas that all of you have put forth. We took notes. Many of the questions that -- many of the folks that come to those sessions have been asking us, Well, what's next? What are you going to do with

1 all that you hear?

> What we do plan to do are several things. First, all of the information provided, the transcripts that are being provided, as well as written comments, we will find a way to make those publicly available, whether it's through our websites or some other mechanisms. We're still working that out, but we do intend to be as transparent as we possibly can be to make sure that you can see not only what was said here but also what was said at the 23 other locations across the country.

> Secondly, working with our facilitator, Dave and his team, they will be actually going through the entire set of concepts that have been presented and the comments presented and sorting them into categories. Obviously, we hear different things. Some about water issues. Some about fire and forest.

Some about agriculture. They will be sorting those

19 issues for us and then also providing a summary. 20 We will then take a look at all that, and in 21 Washington, at a senior policy level, try to identify 22 key priorities and common themes that surfaced 23 repeatedly, things that -- specific actions that 24 might have been proposed which we think are feasible 25 and for which the time might be ripe. And then we 0105 will be moving forward with those ideas and 1 proposals. Some of them may be administrative. 3 of them may be funding. Some of them may be policy 4 ideas. 5 We do also have four legislative packets that 6 we're working on on cooperative conservation. 7 Department of Agriculture has a packet. We have one, 8 Interior. EPA has one that they have already 9 actually sent to the Congress. And then there's one 10 more package. The one that we have in Interior is 11 focused on enhancing our cooperative conservation 12 grant programs and does speak to all of the things 13 that were described here. Our legislative proposal, 14 for example, takes the state wildlife grants and 15 suggests that those actually become a platform from 16 which to make priority decisions on the allocation of some of our grants so that the grants aren't just 17 18 helter-skelter or willy-nilly or disconnected, but 19 they actually link to priorities in the state plan. 20 That's one of the ideas that we had as a 21 possible element of legislation we might set forth on 22 the Hill. As all of you know, when you get up to the 23 Hill, there's a lot of cooks in the kitchen and we 24 never know what will come out in the end, but we 25 certainly have that policy package that we're working 0106 That's what is going to happen. You can all 1 2 expect to be able to see the information, and 3 hopefully we will come out with some administrative 4 policy and funding ideas that serve us from these 5 suggestions. So your voices are heard. We really 6 appreciate it. And then I thank you very much and 7 also extend again my thanks to Fish and Wildlife 8 Service, who have been so great in helping to put 9 this all together on the ground. 10 MR. HALL: I can't add anything to that other 11 than just to say thank you. Thank you for everything 12 you do every day for natural resources and 13 conservation. We really do appreciate your support. 14 MR. CASE: Thank you. 15 (Applause.) 16 17 (Meeting Adjourned.) 18 19 2.0 21 22

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                I, Tavi L. Fraga, RPR, a Notary Public in
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